

**The Corporation of the  
County of Bruce  
Consolidated Financial Statements  
For the year ended December 31, 2021**

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Consolidated Financial Statements  
For the year ended December 31, 2021**

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**The Corporation of the County of Bruce**

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## Independent Auditor's Report

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### To the Members of Council of the Corporation of the County of Bruce

#### Opinion

We have audited the consolidated financial statements of the Corporation of the County of Bruce (the County), which comprise the consolidated statement of financial position as at December 31, 2021, and the consolidated statement of operations and accumulated surplus, the consolidated statement of changes in net financial assets (debt) and the consolidated statement of cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the County as at December 31, 2021, and its consolidated results of operations, changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the County's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the County or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County's financial reporting process.



### **Auditor's Responsibilities for the Audit of the Consolidated Financial Statements**

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the County to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the County to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

*BDO Canada LLP*

Chartered Professional Accountants, Licensed Public Accountants

Owen Sound, Ontario  
May 9, 2022

**The Corporation of the County of Bruce  
Consolidated Statement of Financial Position**

<b>December 31</b>	<b>2021</b>	<b>2020</b>
<b>Financial assets</b>		
Cash and investments (Note 2)	\$ 39,002,249	\$ 37,563,704
Accounts receivable	4,971,399	5,452,730
Inventory held for resale	31,255	31,139
Sustainability long-term receivable	367,010	584,061
	<u>44,371,913</u>	<u>43,631,634</u>
<b>Liabilities</b>		
Advances on debt (Note 3)	7,936,601	6,382,646
Accounts payable and accrued liabilities	11,451,061	13,902,451
WSIB future benefits (Note 4)	2,573,281	2,453,602
Post-employment benefits (Note 6)	1,158,875	1,171,861
Deferred revenue (Note 5)	3,643,227	2,082,002
Long-term liabilities (Note 7)	16,068,280	19,863,494
	<u>42,831,325</u>	<u>45,856,056</u>
<b>Net financial assets (debt)</b>	<u>1,540,588</u>	<u>(2,224,422)</u>
<b>Non-financial assets</b>		
Tangible capital assets (Note 8)	192,665,443	187,617,167
Other	1,484,648	1,013,421
	<u>194,150,091</u>	<u>188,630,588</u>
<b>Accumulated surplus (Note 9)</b>	<u>\$ 195,690,679</u>	<u>\$ 186,406,166</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the County of Bruce  
Consolidated Statement of Operations and Accumulated Surplus**

<b>For the year ended December 31</b>	<b>2021</b>	<b>2021</b>	<b>2020</b>
	Budget (Note 12)	Actual	Actual
<b>Revenue</b>			
Taxation	\$ 53,439,516	\$ 53,704,267	\$ 50,764,749
Fees and user charges	11,162,163	10,550,085	10,460,916
Government transfers (Note 11)	48,165,977	46,990,280	46,278,258
Investment income	200,000	369,533	322,292
Gain (loss) on disposal of tangible capital assets	1,271,001	1,350,916	(657,926)
Donations and fundraising	133,203	341,004	202,479
Other income	171,600	324,412	414,495
	<u>114,543,460</u>	<u>113,630,497</u>	<u>107,785,263</u>
<b>Expenses</b>			
General government	11,703,626	10,538,014	10,045,525
Protection services	64,000	57,020	46,800
Transportation services	8,125,198	13,451,325	13,890,137
Environmental services	382,482	406,824	429,086
Land ambulance	11,557,669	12,216,306	11,590,773
Health Unit	1,189,000	1,188,077	1,188,077
Social and family services	52,699,026	54,704,084	48,883,808
Recreation and cultural services	6,158,414	6,502,237	5,936,891
Planning and development	5,415,676	4,460,045	5,056,670
Interest on long-term debt	929,866	822,052	896,996
	<u>98,224,957</u>	<u>104,345,984</u>	<u>97,964,763</u>
<b>Annual surplus (Note 12)</b>	16,318,503	9,284,513	9,820,500
<b>Accumulated surplus, beginning of the year</b>	<u>186,406,166</u>	<u>186,406,166</u>	<u>176,585,666</u>
<b>Accumulated surplus, end of the year</b>	<u>\$ 202,724,669</u>	<u>\$ 195,690,679</u>	<u>\$ 186,406,166</u>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the County of Bruce  
Consolidated Statement of Changes in Net Financial Assets (Debt)**

<b>For the year ended December 31</b>	<b>2021</b>	<b>2021</b>	<b>2020</b>
	Budget (Note 12)	Actual	Actual
<b>Annual surplus (Page 5)</b>	<b>\$ 16,318,503</b>	<b>\$ 9,284,513</b>	<b>\$ 9,820,500</b>
Acquisition of tangible capital assets	(32,988,751)	(17,723,042)	(22,620,358)
Amortization of tangible capital assets	-	11,580,985	11,214,804
(Gain) loss on disposal of tangible capital assets	-	(1,350,916)	657,926
Proceeds on disposal of capital assets	1,271,001	2,444,697	393,991
	<u>(31,717,750)</u>	<u>(5,048,276)</u>	<u>(10,353,637)</u>
Change in other assets	-	(471,227)	77,308
<b>(Increase) decrease in net debt</b>	<b>(15,399,247)</b>	<b>3,765,010</b>	<b>(455,829)</b>
<b>Net debt, beginning of the year</b>	<b>(2,224,422)</b>	<b>(2,224,422)</b>	<b>(1,768,593)</b>
<b>Net financial assets (debt), end of the year</b>	<b>\$(17,623,669)</b>	<b>\$1,540,588</b>	<b>\$ (2,224,422)</b>

The accompanying summary of significant accounting policies and notes are an integral part of these financial statements.

**The Corporation of the County of Bruce**  
**Consolidated Statement of Cash Flows**

<b>For the year ended December 31</b>	<b>2021</b>	<b>2020</b>
<b>Cash provided by (used in)</b>		
<b>Operating activities</b>		
Annual surplus (Page 5)	\$ 9,284,513	\$ 9,820,500
Items not involving cash		
WSIB future benefits	119,679	(348,465)
Post-employment benefits	(12,986)	(9,213)
Amortization	11,580,985	11,214,804
(Gain) loss on disposal of capital assets	(1,350,916)	657,926
	<u>19,621,275</u>	<u>21,335,552</u>
Changes in non-cash working capital balances		
Accounts receivable	481,331	(2,354,910)
Inventory held for resale	(116)	5,401
Accounts payable and accrued liabilities	(2,451,390)	2,753,374
Deferred revenue	1,561,225	1,213,406
Other non-financial assets	(471,227)	77,308
	<u>18,741,098</u>	<u>23,030,131</u>
<b>Capital transactions</b>		
Cash used to acquire capital assets	(17,723,042)	(22,620,358)
Proceeds on disposal of capital assets	2,444,697	393,991
	<u>(15,278,345)</u>	<u>(22,226,367)</u>
<b>Investing activities</b>		
Increase in sustainability long-term receivables	<u>217,051</u>	<u>(584,061)</u>
<b>Financing and investing activities</b>		
Advances on debt	1,553,955	6,382,646
Repayment of long-term liabilities	(3,795,214)	(3,275,870)
Proceeds of long-term liabilities	-	4,816,000
	<u>(2,241,259)</u>	<u>7,922,776</u>
<b>Net change in cash and cash equivalents</b>	<b>1,438,545</b>	<b>8,142,479</b>
<b>Cash and cash equivalents, beginning of the year</b>	<b><u>19,563,704</u></b>	<b><u>11,421,225</u></b>
<b>Cash and cash equivalents, end of the year</b>	<b>\$ 21,002,249</b>	<b>\$ 19,563,704</b>
Cash and cash equivalents (Note 2) include:		
Cash	\$ 17,764,292	\$ 16,290,103
Temporary investments	<u>3,237,957</u>	<u>3,273,601</u>
<b>Total cash and cash equivalents</b>	<b><u>\$ 21,002,249</u></b>	<b><u>\$ 19,563,704</u></b>

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## The Corporation of the County of Bruce Notes to Financial Statements

December 31, 2021

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### 1. Summary of Significant Accounting Policies

**Management Responsibility** Management of the Corporation of the County of Bruce has prepared and is responsible for the integrity, objectivity and accuracy of the financial information presented in these consolidated financial statements. Management reviews and approves the consolidated financial statements before they are submitted to Council.

**Basis of Accounting** The consolidated financial statements of the Corporation of the County of Bruce have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada as prescribed by the Ministry of Municipal Affairs and Housing.

Revenues and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable; expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

**Use of Estimates** The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. By their nature, these estimates are subject to measurement uncertainty and actual results could differ from management's best estimates as additional information becomes available in the future. Estimates are used when accounting for items such as accrued liabilities, useful lives of capital assets, post-employment and WSIB future benefit liabilities and taxation revenue.

**Basis of Consolidation** The consolidated statements reflect the assets, liabilities, revenues and expenses of all municipal organizations, committees, and boards which are owned or controlled by Council. All interfund assets and liabilities and revenues and expenses have been eliminated on consolidation.

The following boards and municipal enterprises owned or controlled by Council have been consolidated:

Bruce County Library Board  
Bruce County Housing Corporation

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**1. Summary of Significant Accounting Policies - (continued)**

**Cash and Cash Equivalents** Cash and cash equivalents include all cash balances and short-term highly liquid investments that are readily convertible into cash.

**Temporary Investments** Temporary investments are recorded at the lower of cost and market value.

**Long-Term Investments** Long-term investments are recorded at cost unless there has been a decline in value which is other than temporary in nature in which case the investments are written down to fair market value.

**Inventory** Inventory of goods held for resale is recorded at the lower of cost and net realizable value. Cost is determined on the average cost basis.

Inventory of supplies is recorded at the lower of cost and replacement cost.

**Tangible Capital Assets** Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Amortization is provided over the estimated useful life of the assets, using the straight-line method. The useful life of the assets is based on estimates made by management. The following rates are used:

Buildings	10 to 50 years
Equipment	5 to 10 years
Technology	4 to 5 years
Vehicles and machinery	5 to 10 years
Furniture and fixtures	5 years
Roads	8 to 75 years
Bridges	25 to 75 years
Other infrastructure	10 to 50 years

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as donation revenue.

**Trust Funds** Funds held in trust by the municipality, and their related operations, are not included in these financial statements. The financial activity and position of the trust funds are reported separately on the trust funds statement of receipts and disbursements and statement of financial position.

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**Revenue Recognition**

Revenues are reported on the accrual basis of accounting. Revenues are recognized as follows:

- a) Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. For property taxes, the taxable event is the period for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions, could result in a change in the amount of tax revenue recognized. Taxes receivable are recognized net of an allowance for anticipated uncollectable amounts.
- b) Fines and donations are recognized when collected.
- c) Other revenues are recorded upon sale of goods or provision of service when collection is reasonably assured.
- d) Revenue restricted by legislation, regulation or agreement and not available for general County purposes is reported as deferred revenue on the consolidated statement of financial position. The revenue is reported on the consolidated statement of operations and accumulated surplus in the year in which it is used for the specified purpose.
- e) Government transfers are recognized as revenue in the financial statements when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.
- f) Investment income earned on surplus funds is reported as revenue in the period earned. Investment income earned on obligatory funds such as gas tax funding is added to the associated funds and forms part of the respective deferred revenue balances.

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## The Corporation of the County of Bruce Notes to Financial Statements

December 31, 2021

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### 1. Summary of Significant Accounting Policies - (continued)

**Post-Employment Benefits** The County provides post-employment health, dental, life insurance and other benefits to eligible retired employees. The benefits earned by employees are determined using management's best estimate of expected benefit costs and are expensed as services are rendered.

The County is an employer included under Schedule 2 of the Workplace Safety and Insurance Act. It self-insures the entire risk of its own WSIB claims and is individually liable for reimbursing the WSIB for all costs relating to its workers' WSIB claims. The cost of the claims are determined using management's best estimate and are expensed as incidents occur.

The contributions to the Ontario Municipal Employers Retirement System ("OMERS"), a multi-employer defined benefit plan are expensed when contributions are due.

**Provincial Subsidies** Subsidies from the Province of Ontario are subject to review of year-end settlement forms and adjustments by the Province. Adjustments to funding, if any, are recorded in the year in which they occur.

**Liability for Contaminated Sites** A contaminated site is a site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. Sites that are currently in productive use are only considered a contaminated site if an unexpected event results in contamination. A liability for remediation of contaminated sites is recognized when the organization is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability includes all costs directly attributable to remediation activities including post remediation operations, maintenance and monitoring. The liability is recorded net of any expected recoveries. Management has not identified any contaminated sites for which a liability needs to be recognized.

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**2. Cash and Investments**

	<u>2021</u>	<u>2020</u>
Cash	<u>\$ 17,764,292</u>	<u>\$ 16,290,103</u>

A cash balance of \$18,057,267 is being held in bank accounts at one Canadian chartered bank as part of a centralized cash control service. The Canadian Deposit Insurance Corporation insures deposits up to a maximum of \$100,000 per depositor.

The cash balance includes \$1,198 (2020 - \$1,198) denominated in U.S. dollars.

Temporary investments included in the balance above consists of:

	<u>2021</u>	<u>2020</u>
Canadian short-term bond fund (market value)	<u>\$ 3,237,957</u>	<u>\$ 3,273,601</u>

Long-term investments included in the balance above consist of:

	<u>2021</u>	<u>2020</u>
Principal protected notes (cost)	<u>\$ 18,000,000</u>	<u>\$ 18,000,000</u>

The notes are a diversified mix of interest paying notes (both quarterly and annually) as well as growth focused notes. This ensures a mix of return exposures that helps manage risk levels. The notes are designed to replicate investing strategies from rolling short term t-bills, annual pay variable rate bonds and longer term equity market growth in both Canada and international developed economy markets. Therefore they are diversified in income type, frequency of the return distribution, as well as the different geographical markets in the developed world. There is no market value for these notes as there is no active secondary market where these notes are traded. These notes have full principal protection at maturity. The maturity dates for the notes range from 2023 to 2024.

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

**3. Advances on Debt**

The County of Bruce has a demand operating facility agreement with a financial institution. At December 31, 2021, the County of Bruce had undrawn credit capacity of \$7,500,000. Interest is calculated at bank prime rate minus 0.75%.

In 2020, the County had a \$11,650,000 demand bridge loan facility to provide interim bridge financing during the construction phase of the Kincardine Housing Project until long term financing was formalized. Interest was calculated at bank prime rate minus 0.75%. As of December 31, 2020 the County had utilized \$6,382,646 of this facility. In 2021, the County paid off this loan facility with draws from the Canadian Mortgage and Housing Corporation (CMHC) totalling \$7,936,601. On March 3, 2022 the final draw was received and the loan was finalized for \$9,535,284 of which \$696,673 is forgivable. The terms of the 10 year loan is interest at 1.67% and monthly payments of \$23,421.

**4. WSIB Future Benefit and Commitment**

As the County is an employer included under Schedule 2 of the Workplace Safety and Insurance Act, it self-ensures the entire risk of its own WSIB claims and is individually liable for reimbursing the WSIB for all costs relating to its workers' WSIB claims.

	2021	2020
WSIB future benefit	<b>\$ 2,573,281</b>	<b>\$ 2,453,602</b>

Actuarial valuations for accounting purposes are performed using the projected benefit method. The most recent actuarial report was prepared for the year ended December 31, 2019 as of June 20, 2020.

The actuarial valuation was based on a number of assumptions such as, discount rates, wage increases, and WSIB payment rates. The assumptions used reflect management's best estimates. The WSIB benefit liability was determined using a discount rate of 3.5% (2020 - 3.5%), average lost time injury payment rate of 75% (2020 - 75%), a WSIB administrative rate of 26% (2020 - 26%) and an average lost time injury count of 11 (2020 - 11).

	2021	2020
Current period benefit cost	<b>\$ 307,310</b>	<b>\$ 299,141</b>
Interest costs	<b>86,457</b>	<b>82,386</b>
Total expense for the year	<b>\$ 393,767</b>	<b>\$ 381,527</b>

At December 31, 2021 the County provided \$2,124,942 (2020 - \$1,878,505) in a reserve to offset this liability.

In addition to the amounts recorded in the financial statements, the County has a commitment for future benefit costs for injured workers which occurred in the past. As of December 31, 2020 this liability was estimated at \$101,170. An estimate as of December 31, 2021 has not yet been received. Management believes this liability will be fully funded for by a private insurer and, accordingly, is not recorded in these financial statements.

**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

**5. Deferred revenue**

	2021	2020
Gas tax funding	\$ 2,167,042	\$ 371,860
Museum	143,757	128,043
Library	6,911	1,550
Covid 19 Restart grants	6,981	1,033,407
Other	1,318,536	547,142
	<b>\$ 3,643,227</b>	<b>2,082,002</b>

**6. Post-Employment Benefits**

The County pays certain life insurance, health and dental benefits on behalf of its retired employees. The County also participates in a retirement gift program, based on years of service. The County recognizes these post-retirement costs in the period in which the employees render the services.

	2021	2020
Retirement benefits	\$ 1,329,165	\$ 1,350,121
Unamortized actuarial loss	(170,290)	(178,260)
Post-employment benefits	<b>\$ 1,158,875</b>	<b>\$ 1,171,861</b>

Actuarial valuations for accounting purposes are performed using the projected benefit method. The most recent actuarial report was prepared for the year ended December 31, 2019 as of October 21, 2020.

The actuarial valuation was based on a number of assumptions about future events, such as inflation rates, medical inflation rates, wage increases, employee turnover and remaining service life. The assumptions used reflect management's best estimates. The post-employment benefit liability was determined using a discount rate of 3.75% (2020 - 3.75%). For extended health care costs, a 3.75% (2020 - 4.08%) annual rate of increase was assumed for 2021, decreasing to an ultimate rate of 3.75% (2020 - 3.75%) per year until 2026. For dental costs, a 3.75% (2020 - 3.75%) annual rate of increase was assumed.

	2021	2020
Current period benefit cost	\$ 62,124	\$ 58,704
Amortization of actuarial gain	7,970	7,870
Retirement benefit expense	70,094	66,574
Interest costs	49,312	50,014
Total expense for the year	<b>\$ 119,406</b>	<b>\$ 116,588</b>

**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

**7. Long-Term Liabilities**

The balance of long-term liabilities reported on the consolidated statement of financial position is made up of the following:

	<b>2021</b>	<b>2020</b>
Mortgage payable, People's Trust, 2.42%, repayable in blended monthly instalments of \$6,890, due May 2025	<b>\$ 449,537</b>	<b>\$ 520,463</b>
Mortgage payable, Canada Mortgage & Housing Company, 0.74%, repayable in blended monthly instalments of \$9,985, due February 2026	<b>1,005,591</b>	<b>1,117,307</b>
Mortgage payable, Scotia Bank, 3.938%, repayable in blended monthly instalments of \$5,014, repaid during the year	<b>-</b>	<b>143,079</b>
Mortgage payable, TD Canada Trust, 6.117%, repayable in blended monthly instalments of \$7,406, due April 2024	<b>388,169</b>	<b>451,506</b>
Mortgage payable, People's Trust, 2.66%, repayable in blended monthly instalments of \$6,133, due September 2024	<b>355,069</b>	<b>418,368</b>
Mortgage payable, Canada Mortgage & Housing Company, 2.61%, repayable in blended monthly instalments of \$14,442, due December 2023	<b>1,108,174</b>	<b>1,250,702</b>
<b>Total Bruce County Housing Corporation</b>	<b><u>\$ 3,306,540</u></b>	<b><u>\$ 3,901,425</u></b>
<b>County of Bruce</b>		
Debenture payable, CDS, 6.73%, repayable in blended quarterly instalments of \$597,315, due July 2022	<b>1,800,836</b>	<b>3,976,615</b>
Debenture payable, OILC, 2.33%, repayable in declining blended semi-annual instalments of \$137,331, due October 2029	<b>1,734,061</b>	<b>1,956,706</b>
Loan payable, OSIFA, 5.32%, repayable in blended semi-annual payments of \$311,399, due October 2032	<b>5,062,137</b>	<b>5,402,008</b>
(carried forward)	<b><u>\$ 10,795,400</u></b>	<b><u>\$ 13,986,052</u></b>

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**7. Long-Term Liabilities - (continued)**

	2021	2020
(brought forward)	<u>\$ 10,795,400</u>	<u>\$ 13,986,052</u>
Debenture payable, OILC, 2.45%, repayable in declining blended semi-annual instalments of \$97,416 due February 2040	2,838,671	2,961,687
Demand installment loan, CIBC, 1.808%, repayable in declining blended quarterly payments of \$91,718, due October 2025 if demand is not made	<u>1,326,035</u>	<u>1,665,053</u>
<b>Total County of Bruce</b>	<u><b>12,761,740</b></u>	<u><b>15,962,069</b></u>
	<u><b>\$ 16,068,280</b></u>	<u><b>\$ 19,863,494</b></u>

All mortgages are secured by real property.

The gross interest paid relating to the above long-term debt was \$767,772 (2020 - \$881,968).

The gross interest expensed during the year was \$822,052 (2020 - \$896,996).

Principal payments for the next five fiscal years and thereafter are as follows:

2022	3,057,242
2023	1,549,429
2024	1,592,209
2025	1,635,498
2026	1,313,744
Thereafter	<u>6,920,158</u>
	<u><b>\$ 16,068,280</b></u>

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**The Corporation of the County of Bruce  
Notes to Financial Statements**

**December 31, 2021**

**8. Tangible Capital Assets**

2021

	Land	Buildings	Equipment	Technology	Vehicles and Machinery	Furniture and Fixtures	Roads, Bridges and Other Infrastructure	Work in Progress	Total
Cost, beginning of the year	\$ 10,491,071	\$ 102,803,841	\$ 6,351,711	\$ 5,181,880	\$ 9,800,194	\$ 944,909	\$ 182,864,971	\$ 14,608,363	\$ 333,046,940
Additions		1,672,216	1,206,033	247,324	694,620	115,478	9,292,882	4,494,489	17,723,042
Disposals	(319,619)	(1,080,505)	(549,500)	(151,388)	(518,143)	(3,695)	(706,135)	-	(3,328,985)
Reallocation of completed work	-	15,543,578	-	-	-	-	364,902	(15,908,480)	-
Cost, end of the year	10,171,452	118,939,130	7,008,244	5,277,816	9,976,671	1,056,692	191,816,620	3,194,372	347,440,997
Accumulated amortization, beginning of the year	-	48,431,698	3,890,378	3,705,233	6,691,119	812,540	81,898,805	-	145,429,773
Amortization	-	3,664,173	661,677	617,951	1,014,012	65,658	5,557,514	-	11,580,985
Disposals	-	(586,147)	(461,614)	(150,173)	(517,073)	(3,695)	(516,502)	-	(2,235,204)
Accumulated amortization, end of the year	-	51,509,724	4,090,441	4,173,011	7,188,058	874,503	86,939,817	-	154,775,554
Net carrying amount, end of the year	\$ 10,171,452	\$ 67,429,406	\$ 2,917,803	\$ 1,104,805	\$ 2,788,613	\$ 182,189	\$ 104,876,803	\$ 3,194,372	\$ 192,665,443

**The Corporation of the County of Bruce  
Notes to Financial Statements**

**December 31, 2021**

**8. Tangible Capital Assets - (continued)**

2020

	Land	Buildings	Equipment	Technology	Vehicles and Machinery	Furniture and Fixtures	Roads, Bridges and Other Infrastructure	Work in Progress	Total
Cost, beginning of the year	\$ 10,552,333	\$ 100,893,564	\$ 6,068,147	\$ 4,856,263	\$ 9,415,593	\$ 921,338	\$ 177,507,897	\$ 3,546,659	\$ 313,761,794
Additions	213	967,808	450,443	351,765	862,002	23,571	7,208,028	12,756,528	22,620,358
Reclassification of assets	-	-	(17,028)	-	17,028	-	-	-	-
Disposals	(61,475)	(583,926)	(149,851)	(26,148)	(593,074)	-	(1,920,738)	-	(3,335,212)
Reallocation of completed work	-	1,526,395	-	-	98,645	-	69,784	(1,694,824)	-
Cost, end of the year	10,491,071	102,803,841	6,351,711	5,181,880	9,800,194	944,909	182,864,971	14,608,363	333,046,940
Accumulated amortization, beginning of the year	-	45,422,816	3,405,150	3,045,721	6,282,241	754,135	77,588,201	-	136,498,264
Reclassification of accumulated amortization	-	-	(5,960)	-	5,960	-	-	-	-
Amortization	-	3,339,948	629,347	684,109	993,302	58,405	5,509,693	-	11,214,804
Disposals	-	(331,066)	(138,159)	(24,597)	(590,384)	-	(1,199,089)	-	(2,283,295)
Accumulated amortization, end of the year	-	48,431,698	3,890,378	3,705,233	6,691,119	812,540	81,898,805	-	145,429,773
Net carrying amount, end of the year	\$ 10,491,071	\$ 54,372,143	\$ 2,461,333	\$ 1,476,647	\$ 3,109,075	\$ 132,369	\$ 100,966,166	\$ 14,608,363	\$ 187,617,167

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**8. Tangible Capital Assets - (continued)**

The net book value of tangible capital assets not being amortized because they are under construction (or development) is \$3,194,372 (2020 - \$14,608,363).

The County holds various works of art and historical treasures pertaining to the County of Bruce Museum. These items are not recognized as tangible capital assets in the financial statements because a reasonable estimate of the future benefits associated with such property cannot be made.

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**9. Accumulated Surplus**

Accumulated surplus consists of individual fund surplus and reserves as follows:

	2021	2020
Invested in tangible capital assets		
Tangible capital assets purchased	\$ 192,665,443	\$ 187,617,167
Unfinanced capital assets	(4,426,231)	(5,839,113)
Advances on debt	(7,936,601)	(6,382,646)
Capital assets financed by long-term liabilities and to be funded in future years	(14,742,245)	(18,198,441)
Total invested in capital assets	165,560,366	163,579,613
Unfunded post-employment benefits	(1,158,875)	(1,171,861)
Unfunded WSIB future benefits	(2,573,281)	(2,453,602)
Unfinanced economic recovery program	(700,859)	(677,178)
	161,127,351	152,894,326
Reserves (Note 10)	34,563,328	33,511,840
Accumulated surplus	\$ 195,690,679	\$ 186,406,166

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**10. Reserves Set Aside for Specific Purpose by Council**

	2021	2020
<b>Reserves</b>		
Working funds	\$ 807,235	\$ 808,540
Tax stabilization - general	3,271,309	3,658,361
WSIB	2,124,942	1,878,505
Current purposes	250,000	250,000
Capital purposes	28,109,842	26,916,434
<b>Reserves set aside for specific purpose by Council</b>	<b>\$ 34,563,328</b>	<b>\$ 33,511,840</b>

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**11. Government Transfers**

	2021 Budget	2021 Actual	2020 Actual
<b>Operating</b>			
Province of Ontario	\$ 41,786,232	\$ 41,637,387	\$ 38,842,569
Government of Canada	1,431,155	1,250,005	2,174,615
Other Municipalities	494,116	481,284	572,940
Total operating transfers	43,711,503	43,368,676	41,590,124
<b>Capital</b>			
Province of Ontario	1,294,667	1,123,798	1,684,299
Government of Canada	3,120,447	2,497,806	3,003,835
Other Municipalities	39,360	-	-
Total capital transfers	4,454,474	3,621,604	4,688,134
Total government transfers	<b>\$ 48,165,977</b>	<b>\$ 46,990,280</b>	<b>\$ 46,278,258</b>

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**12. Budgets**

Under Canadian public sector accounting standards, budget amounts are to be reported on the consolidated statement of operations and accumulated surplus and changes in net financial assets (debt) for comparative purposes. The 2021 budget amounts for the Corporation of the County of Bruce approved by Council have been reclassified to conform to the presentation of the consolidated statements of operations and accumulated surplus and changes in net financial assets (debt). The following is a reconciliation of the budget approved by Council.

	2021 Budget	2021 Actual	2020 Actual
Annual surplus (Page 5)	\$ 16,318,503	\$ 9,284,513	\$ 9,820,500
Amortization	-	11,580,985	11,214,804
	<u>16,318,503</u>	<u>20,865,498</u>	<u>21,035,304</u>
Transfers to reserves	(5,063,895)	(9,020,555)	(10,181,630)
Transfers from reserves	20,172,321	10,209,605	7,107,436
	<u>15,108,426</u>	<u>1,189,050</u>	<u>(3,074,194)</u>
Capital acquisitions, disposals and write-down	(32,988,751)	(16,629,261)	(21,568,441)
Change in unfunded capital projects	559,971	(1,412,882)	(32,075)
Proceeds of long-term liabilities	5,388,889	708,673	3,066,000
Advances on debt	-	1,553,955	6,382,646
Debt principal repayments	(4,387,038)	(4,164,869)	(3,190,923)
	<u>(31,426,929)</u>	<u>(19,944,384)</u>	<u>(15,342,793)</u>
Change in unfunded liabilities	-	106,693	(357,678)
Unfunded economic recovery program	-	23,681	677,178
	<u>-</u>	<u>130,374</u>	<u>319,500</u>
Change in general surplus in the year	-	2,240,538	2,937,817
Transfer of current year surplus to reserves	-	(2,240,538)	(2,937,817)
General surplus	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

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## The Corporation of the County of Bruce Notes to Financial Statements

December 31, 2021

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### 13. Pension Agreements

The County makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of 601 members of its staff. This plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. Employees and employers contribute jointly to the plan. The amount contributed to OMERS by the County for 2021 was \$3,414,289 (2020 - \$3,155,304). The contribution rate for 2021 was 9.0% or 15.8% depending on income level (2020 - 9.0% or 15.8%).

OMERS is a multi-employer plan, therefore, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the County does not recognize any share of the OMERS pension surplus or deficit. The last available report for the OMERS plan was December 31, 2021. The plan reported a \$3.1 billion actuarial deficit (2020 - \$3.2 billion deficit) at that time, based on actuarial liabilities of \$119.3 billion (2020 - \$111.8 billion) and actuarial assets of \$116.2 billion (2020 - \$108.6 billion). Ongoing adequacy of the current contribution rates will need to be monitored as fluctuations in the financial markets may lead to increased future funding requirements.

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### 14. Contingencies

- (a) The County has been served with statements of claims as a result of motor vehicle accidents and other claims. For one claim, the County has been found in breach of trust, however no further direction has been given by the Courts. The County is providing additional submissions, therefore the financial impact is undeterminable at this time. The likelihood of the success of the other actions is undeterminable at this time. The County is not aware of any possible settlements in excess of its liability insurance coverage for the other claims.
- (b) The County of Bruce, the Province of Ontario and the Dominion of Canada as well as several lower tier municipalities in the Bruce Peninsula have been named as defendants in a land claim action filed by the Chippewas of Nawash and Saugeen, for damages alleged to total \$92,000,000,000.

During the year the County of Bruce and the Saugeen Ojibway Nation (SON), reached a settlement, subject to various conditions being satisfied, which were enshrined in Minutes of Settlement. As part of the settlement the County agreed to transfer ownership of land to SON. The value of the County's liability with respect to this claim is not determinable at the present time. The financial impact to the County pursuant to this settlement will be recorded when determinable.

- (c) The County of Bruce is a member of SWIFT and on March 5, 2020 the Province approved Phase 3 fibre installation projects across Southwestern Ontario. The Provincial and Federal government requires SWIFT to provide all costs and payments up front to service providers before it can apply for an advance on reimbursement of project costs. Therefore SWIFT has secured short-term bridge financing through TD that requires 14 municipalities participating in Phase 3 to guarantee their proportionate share of the total \$27.5 million. The County share is \$2,495,000.
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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**15. Contractual Commitments**

- (a) As part of the Provincial Local Services Realignment Program, the Ontario Housing Corporation (OHC) remains responsible for the servicing of the debentures used to finance the public housing projects transferred to the Bruce County Housing Corporation under authority of the Social Housing Reform Act, 2000.

Information received from OHC as at December 31, 2021 indicates the following:

Principal payments on debentures during the year	\$ 310,470
Interest payments on debentures during the year	<u>48,073</u>
Total	<u>\$ 358,543</u>
Debentures outstanding at year-end	<u>\$ 464,560</u>

The principal and interest repayments are recovered by the Province from Federal Social Housing Funding provided to the Province and the balance is recovered from the Consolidated Municipal Service Manager (Bruce County).

- (b) As at December 31, 2021, the County approved a cost share agreement with the Municipality of Arran-Elderslie for bridge and roadwork. Subsequent to year end the County committed to the capital project in the amount of \$9,600,000. The work is expected to be completed from 2022 to 2024.
- (c) On April 7, 2022, the County approved borrowing up to \$10,000,000 to build a new Paramedic Station in Port Elgin. This project had previously been included in the 2021 budget at an estimated cost of \$4,000,000. Prior to the issuance of the 2021 financial statements the County awarded a tender for the construction in the amount of \$7,900,000 plus HST.
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**16. Uncertainty due to COVID-19**

As the impacts of COVID-19 continue, there could be further impact on the County, its citizens, employees, suppliers and other third party business associates that could impact the timing and amounts realized on the County's assets and future ability to deliver services and projects. At this time, the full potential impact of COVID-19 on the County is not known. Given the dynamic nature of these circumstances and the duration of disruption, the related financial impact cannot be reasonably estimated at this time. The County's ability to continue delivering non-essential services and employ related staff, will depend on the legislative mandates from the various levels of government. The County will continue to focus on collecting receivables, managing expenditures, and leveraging existing reserves and available credit facilities to ensure it is able to continue providing essential services to its citizens.

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**17. Trust Funds**

The trust funds administered by the County amounting to \$72,826 (2020 - \$71,619) have not been included in the consolidated statement of financial position nor have the operations been included in the consolidated statement of operations and accumulated surplus.

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**18. Segmented Information**

The County of Bruce is a diversified municipal government institution that provides a wide range of services to its citizens such as social services, health, recreational, library and planning. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities they encompass are as follows:

**General Government**

General Government consists of the revenues and expenses that relate to the governance and operations of the County itself and cannot be directly attributed to a specific segment.

**Protection Services**

Protection Services is comprised of emergency measures programs and services and provincial offenses act revenues.

**Transportation Services**

Transportation Services is responsible for construction and maintenance of the County's roadways and bridges.

**Environmental Services**

Environmental Services consists of providing household hazardous waste programs.

**Health Services**

Health Services includes contributions to support local health units and the operating costs for ambulance services.

**Social and Family Services**

Social and Family Services provides services that are meant to help the less fortunate in society and includes social assistance through the Ontario Works program and Child Care. Social Housing is provided to help shelter families and elderly in need. The County operates two long-term care facilities, Brucelea Haven and Gateway Haven.

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**The Corporation of the County of Bruce**  
**Notes to Financial Statements**

**December 31, 2021**

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**18. Segmented Information - (continued)**

**Recreation and Cultural Services**

Recreation and Cultural Services provides services to improve the health and development of the County's citizens. The County operates and maintains a museum and provides library services.

**Planning and Development**

This department is responsible for planning and zoning including the official plan. This service area also includes tourist information and promotion, agricultural and reforestation services.

The accounting policies of the segments are the same as those described in the summary of significant accounting policies. Amounts that are directly attributable to a number of segments have been allocated on a reasonable basis as follows:

**Taxation, Payments-in-Lieu and Penalties and Interest**

Allocated to those segments that are funded by these amounts based on budgeted amounts.

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**The Corporation of the County of Bruce  
Notes to Financial Statements**

**December 31, 2021**

<b>For the year ended December 31</b>	General Government	Protection Services	Transportation Services	Environmental Services	Health Services	Social and Family Services	Recreation and Cultural Services	Planning and Development	<b>2021 Total</b>
<b>Revenue</b>									
Taxation	\$ 6,832,733	\$ 53,878	\$ 12,522,871	\$ 304,383	\$ 7,573,884	\$ 16,453,510	\$ 6,223,405	\$ 3,739,602	\$ 53,704,267
Fees and user charges	815,036	-	33,390	-	420	9,223,138	69,020	409,081	10,550,085
Government transfers	1,818,872	-	3,097,941	83,977	6,809,290	34,186,786	606,631	386,783	46,990,280
Investment income	395,387	-	-	-	-	(31,866)	-	6,012	369,533
Other revenue	113,331	-	89,201	441	102	20,092	19,580	81,665	324,412
Donations	40,000	-	-	-	1,500	61,916	227,588	10,000	341,004
Gain or loss on disposal of assets	(399)	-	(160,076)	-	91,544	1,426,843	(6,862)	(134)	1,350,916
	<u>10,014,960</u>	<u>53,878</u>	<u>15,583,327</u>	<u>388,801</u>	<u>14,476,740</u>	<u>61,340,419</u>	<u>7,139,362</u>	<u>4,633,009</u>	<u>113,630,497</u>
<b>Expenses</b>									
Salaries and benefits	4,974,648	-	4,239,891	66,752	11,542,834	29,074,038	4,293,614	2,612,235	56,804,012
Interest on debt	822,052	-	-	-	-	-	-	-	822,052
Materials and supplies	1,018,037	-	1,997,944	19,596	1,010,554	7,354,951	682,835	718,895	12,802,812
Contracted services	3,794,047	53,878	793,459	301,680	124,372	4,093,752	249,590	607,481	10,018,259
Other transfers	74,201	-	16,073	-	55,000	10,984,072	351,618	493,156	11,974,120
Rents and financial expenses	1,138	-	68,678	773	170,264	48,031	46,360	8,500	343,744
Amortization	675,943	3,142	6,335,280	18,023	501,359	3,149,240	878,220	19,778	11,580,985
	<u>11,360,066</u>	<u>57,020</u>	<u>13,451,325</u>	<u>406,824</u>	<u>13,404,383</u>	<u>54,704,084</u>	<u>6,502,237</u>	<u>4,460,045</u>	<u>104,345,984</u>
	<u>\$</u>								
<b>Annual surplus (deficit)</b>	<b>(1,345,106)</b>	<b>\$ (3,142)</b>	<b>\$ 2,132,002</b>	<b>\$ (18,023)</b>	<b>\$ 1,072,357</b>	<b>\$ 6,636,335</b>	<b>\$ 637,125</b>	<b>\$ 172,964</b>	<b>\$ 9,284,513</b>

**The Corporation of the County of Bruce  
Notes to Financial Statements**

**December 31, 2021**

<b>For the year ended December 31</b>	General Government	Protection Services	Transportation Services	Environmental Services	Health Services	Social and Family Services	Recreation and Cultural Services	Planning and Development	<b>2020 Total</b>
<b>Revenue</b>									
Taxation	\$ 7,166,496	\$ 45,752	\$ 12,474,239	\$ 321,327	\$ 7,595,842	\$ 13,690,223	\$ 5,821,343	\$ 3,649,527	\$ 50,764,749
Fees and user charges	750,099	-	36,685	-	300	9,362,893	55,920	255,019	10,460,916
Government transfers	2,847,551	179,881	3,291,758	76,861	6,409,294	32,319,597	346,838	806,478	46,278,258
Investment income	202,005	-	-	-	-	117,320	-	2,967	322,292
Other revenue	138,626	-	74,712	-	225	29,671	12,815	158,446	414,495
Donations	-	-	-	-	3,500	63,873	135,106	-	202,479
Gain or loss on disposal of assets	(4,794)	-	(690,063)	-	36,418	15,174	(14,309)	(352)	(657,926)
	<b>11,099,983</b>	<b>225,633</b>	<b>15,187,331</b>	<b>398,188</b>	<b>14,045,579</b>	<b>55,598,751</b>	<b>6,357,713</b>	<b>4,872,085</b>	<b>107,785,263</b>
<b>Expenses</b>									
Salaries and benefits	3,930,464	-	3,933,713	144,140	10,936,320	26,895,123	3,925,908	2,340,570	52,106,238
Interest on debt	896,996	-	-	-	-	-	-	-	896,996
Materials and supplies	1,303,338	-	2,555,022	80,681	918,680	6,337,352	630,918	613,089	12,439,080
Contracted services	4,041,553	45,753	1,030,335	170,365	228,546	2,949,781	141,268	679,375	9,286,976
Other transfers	73,210	-	-	-	55,000	9,797,445	344,830	1,389,931	11,660,416
Rents and financial expenses	1,510	-	94,894	3,003	159,140	82,055	11,151	8,500	360,253
Amortization	695,450	1,047	6,276,173	30,897	481,164	2,822,052	882,816	25,205	11,214,804
	<b>10,942,521</b>	<b>46,800</b>	<b>13,890,137</b>	<b>429,086</b>	<b>12,778,850</b>	<b>48,883,808</b>	<b>5,936,891</b>	<b>5,056,670</b>	<b>97,964,763</b>
<b>Annual surplus (deficit)</b>	<b>\$ 157,462</b>	<b>\$ 178,833</b>	<b>\$ 1,297,194</b>	<b>\$ (30,898)</b>	<b>\$ 1,266,729</b>	<b>\$ 6,714,943</b>	<b>\$ 420,822</b>	<b>\$ (184,585)</b>	<b>\$ 9,820,500</b>