Driving Innovation at Bruce County

Follow-up report to the March 2nd Strategy Session in Walkerton





About this Document

On March 2nd, 6 CAOs from the municipalities of Bruce County and 4 leaders from Bruce County participated in a day-long session to explore how innovation can be fostered for growth in the region. During the session, the Deloitte team introduced the attendees to the Ten Types of Innovation Framework, and facilitated a discussion on Bruce County's current strengths, weaknesses, opportunities and challenges. In the afternoon, the group reflected upon the case studies presented, and explored potential innovation initiatives that exist within their span of control, that can drive internal innovations and foster a coordinated, aligned innovation agenda at the municipal and county level.

This document details the collective opinions of the participants, with the ultimate goal of distilling the participants work into a system of suggestions for action.

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Deloitte

We have to realize that innovation can come from mutually beneficial partnerships.

On March 2nd, 13 individuals consisting of 4 members of the Bruce County team, 6 municipal CAOs, and 3 members of Deloitte, came together to explore the possibility of driving innovation in the context of Bruce County and the respective municipalities. Some resounding themes from the day of discussion emerged:

"There is a pinch point to growth if we don't align between the County and the Municipality." – Kelley

Coulter, Bruce County CAO: We discussed that the County and Municipalities need to optimize channels of communication to align, and position ourselves internally. This will allow us to foster mutually beneficial initiatives in resource sharing, increased communication, and investment in regional economic development. Given the current competitive dynamic, it is difficult to align the parties.

How do we create, encourage, and enable correct processes that are conducive to growth? We examined that going forward, we have opportunities to standardize our economic development process, and enable a two-way dialogue between County, Municipalities, and our external partners. Kelley wrapped this idea up nicely with her quote – "everyone feels like they're over-communicating, (yet people still don't know what is going on)." Instead of adding more communication channels, we should look internally at our processes for stakeholder communication to see how these can be optimized.

How do we manage our relationships with private industry partners going forward?: Another reoccurring theme throughout our discussion was around how we should manage our relationship with the private industry partners, such as Bruce Power. We acknowledged that while we are very appreciative of Bruce Power and the other external sponsors, we'd like to better position ourselves in these partnership discussions and bring aspects our own agenda to the table for discussion going forward.

The opportunity is now. There is a sense of urgency in the room to develop an innovation agenda and align stakeholders going forward as we prepare for the major component replacement in Bruce Power. "The next four years are a critical time for us all", says David Smith.



Current State

A summary of the discussion around the current strengths, weaknesses, opportunities and challenges

Our Current State

In our discussion of Bruce County's current strengths, weaknesses, opportunities, and challenges, the following insights bubbled up to the surface.

Strengths Weaknesses **Defined roles and responsibilities** Varying degrees of municipality buy-in · Most CAOs felt that there were clearly defined roles and responsibilities Instances of misalignment between county and municipality agenda The feeling is that there is an • Most CAOs felt that their teams were capable and motivated imbalance between • Given the diverse economies of member municipalities, general sense that "one-size-fit-all" strategy does not work municipalities under the Some municipalities felt that strategy is not clearly articulated, current nuclear investment Increasing modernization increasing "make-work" initiative. As Sonya, Brockton's Bruce County has undergone transformation to modernize its CAO put it – "We're the Local political involvement often creates barriers to development processes and systems within the county and developers bridesmaids, never the brides." Bruce County has actively engaged with multiple vendors to modernize its IT and HR system Process for decision making · General sense in municipalities of "being told what to do" The topic of capacity was echoed On track in development amongst the room as being a • Lack of two-way dialogue in building new initiatives • Currently implementing the 72 recommendations outlined in the constraint to growth. However, Operational Plan on Opportunities, including the Spruce to Bruce and Need for increased transparency and trust between municipality Business to Bruce programs further discussion revealed there and county is a bigger need for alignment on prioritizing initiatives. "We're all **Capacity issues** While there is increasing modernization, rowing our own boats as fast as municipalities are at much different stages · Some municipalities expressed lack of capacity to pursue initiatives we can. But do we know where of the process and felt resource-constrained we're going?" Asked Sharon to introduce the modernization that they Chambers, Kincardine's CAO.

deemed necessary.

Our Current State

In our discussion of Bruce County's current strengths, weaknesses, opportunities, and challenges, the following insights bubbled up to the surface.

Opportunities

Partnership opportunities

• Partnership opportunities with post-secondary education institutions, environmental associations, non-for-profit and for profit organizations

Recognition from provincial and federal government

- Bruce County's tourism and nuclear industries have help it stay top of mind at the provincial and federal level
- · Increased opportunity for grant funding

Increasing interests from external investors

- Increasing investment from nuclear and manufacturing companies such as Bruce Power, and Rolls Royce
- Offers opportunity for partnership and growth in the county

Challenges

Infrastructure constraints

- Challenges include lack of land available for development, poor technology infrastructure, and access to natural gas
- Need to invest in technology at the municipality level to facilitate marketing and operations

Decreasing labor force

- Declining youth population contributes to a small number of skilled labor force
- Increasing need to lobby with school board to provide access to primary and secondary education

Social barriers

- Difficulty integrating new members to the community
- Prevents Bruce County from positioning itself as an attractive region for investment or relocation

There is an additional challenge with Bruce and Grey Counties perception as a single region. We acknowledge that this close association to the other county affects our brand at various government, post-secondary, and organizations when we seek partnership.

In addition, the issue was raised on our ability to weave a local fabric of community that can support the potential for increased migration of a skilled labor force into the region.

Introduction to Innovation

A summary of the 10 Types of Innovation Framework and the Case Studies presented

Overview

The Ten Types of Innovation

Innovation doesn't just apply to products.

Successful innovators use many types of innovation:

Economic Model	Network	Structure	Process	Program Performance	Program Structure	Service	Channel	Brand	Customer Engagement
CONFIGURATION		OFFERING		EXPERIENCE					

- The Ten Types framework is structured into three color-coded categories.
- The types on the left side of the framework are the most internally focused and distant from customers.
 - Note: Due to the economic development span of control with the stakeholders involved in the strategy session, this is where the majority of the innovative initiatives originated from during our session
- As you move toward the right side, the innovation types become increasingly apparent and obvious to end users.
 - Note: The proposed external innovation task force will drive the broader innovation initiatives and agenda found on the right side
- To use a theatrical metaphor, the left of the framework is backstage; the right is onstage.

Guelph's Agriculture Cluster

The City of Guelph was able to connect its agri-business, environmental associations, and university partnership into a vibrant agriculture and innovation cluster.



TEN TYPES OF INNOVATION

4 types:		_			
Profit Network Structure Model	Process Performance	Product	Service Channel	Brand	Customer Engagement
CONFIGURATION	OFI	ERING	EXPERIENCE		
Invested in land development by working closely with real-estate industry, developers and associations, and university to build city's employment and tax base	Provide streamlined application process for companies who are looking to set up in Guelph to decrease the barriers to invest		Partnership with University of G Partnership with University of G has helped earn international re for technological advancement, attracts other high-tech industric		
Investment in improved transportation grid to capita Guelph's geological advanta being between Toronto and	lize on ge of		as	automotive a	nd construction

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Benefits

Includes eligibility, appeals, tax credits and Universal Credit

Births, deaths, marriages and care Parenting, civil partnerships, divorce and Lasting Power of Attorney

Business and self-employed Tools and guidance for businesses

TEN TYPES OF INNOVATION

Disabled people Includes carers, your rights, benefits and the Equality Act

Driving and transport Includes vehicle tax, MOT and driving licences

Education and learning Includes student loans, admissions and Popular on GOV.UK

Universal Jobmatch job search Renew vehicle tax Log in to student finance Book your theory test Personal tax account

Money and tax

Includes debt and Self Assessment

Passports, travel and living abroad Includes renewing passports and travel

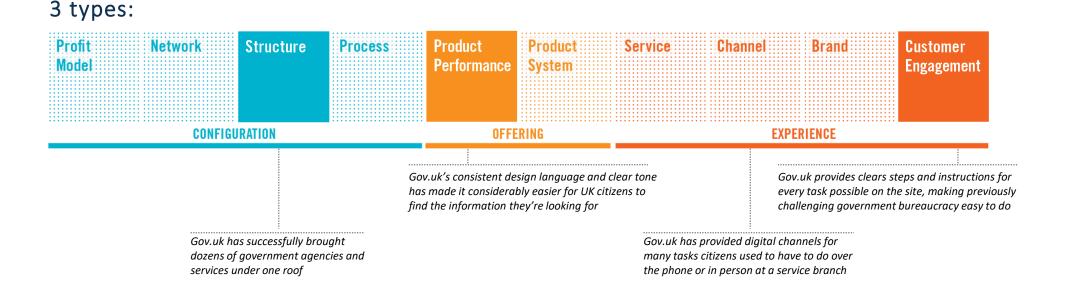
advice by country

Visas and immigration

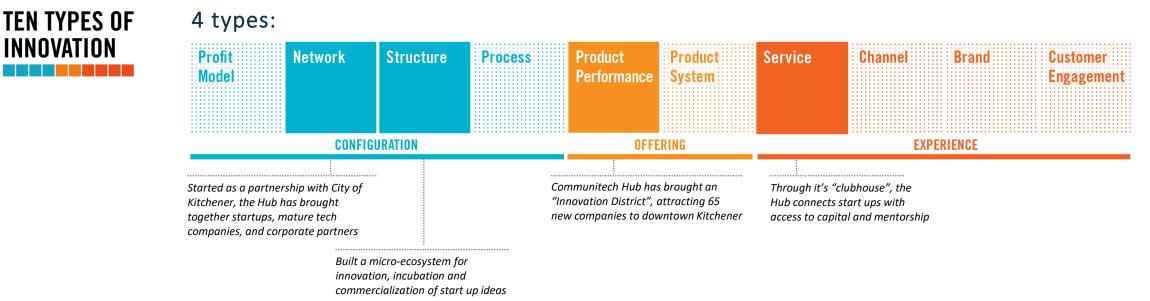
Visas, asylum and sponsorship

GOV.UK

The UK government embarked on an initiative to bring all government services under one single web service with a light (but, deep) user-interface.







Library of Potential Initiatives

The afternoon was spent working through an activity using the Ten Types of Innovation Framework to brainstorm potential initiatives for the County of Bruce and the Municipalities

Activity Breakdown: Group 1 Suggestions

In the group consisting of David, Mary Rose, and Sonya, we've come up with the following prioritized suggestions for the County of Bruce going forward.

1. Network

- Resource sharing
- Sharing foundational support roles, such as
 - IT talent sharing, and
 - Software sharing

2. Processes

- Standardize the development application process as much as possible
- Identify common elements within processes for optimization and customization, find the 80% commonality
- Crowdsource ideas for the CAO meetings to fill gaps in knowledge transfer, which can lead to eroding trust

3. Brand

- Invest in an online reputation and brand image for Bruce County
 - E.g. SEO (search engine optimization capabilities)
- Invest in communication strategy both externally and internally

Other Opportunities:

- 1. Economic Model
 - Build upon a centralized inventory of land for development
 - Build upon agreements to share purchases and assets amongst municipalities

2. Structure

- Create secondment (opportunity to work somewhere else temporarily) for role sharing
- Foster educational partnerships through
 - Infrastructure (Bricks and mortar locations) to encourage skilled trades
 - Create multi-channel education opportunities (web, video conferencing)
- Build in the concept of *Hub & Spoke* to reach all areas of the county

3. Program Performance

• Develop improved process for managing program performance with additional engaging functionality



Activity Breakdown: Group 2 Suggestions

In the group consisting of Sharon, Leanne, and Peggy, we've elaborated on potential ways to build on top of Bruce County's current opportunities and challenges, such as:

Partnership opportunities

- 1. Relationships with Energy and Environmental Industry
 - Clarify the mandate of the Advisory Committee
 - Finalize our agenda and position before entering into conversation with Bruce Power
- 2. Higher Education Partnerships
 - Capitalizing on existing partnerships to extend opportunities
 - Provide facilities and satellite services
 - Streamline skilled labor education and employment by connecting Bruce Power with post secondary education institutes
- 3. First Nations Partnership
 - Potential to attract Wilfred Laurier or York, who have an aboriginal program
 - Energy Usage (e.g. Hydrogen or alternative energy)

Need for increasing communications and trust between the county and municipalities

- 1. Process
 - Streamline line of communication between county and municipality
 - Build a centralized inventory of activity pursued by each municipality
 - Create economic prosperity task force to pool and distribute resources
- 2. People
 - Ensuring decisions are made by people "who have boots on the ground"
 - Council meetings and limiting the negative inertia
- 3. Technology
 - Evaluate potential for one centralized IT platform for communication, similar to what is used for the Business to Bruce initiative

Increasing sense of community and inclusion

- 1. Coordination amongst municipalities
 - Joint-effort between municipalities to build and improve inclusion
- 2. Educate residents
 - Potential to educate residents on cultural diversity through events and workshops
- 3. Events
 - Host festival/events for newcomers
- 4. Standardization of newcomer's welcome
 - Creating pamphlets or newcomer's welcome materials

Potential Innovative Initiatives

Leveraging the case studies shared and using the Ten Types of Innovation Framework as a framework for our breakout activity, the following three initiatives crystallized as potential next steps for fostering innovation within Bruce County.

Table 1: Ten Types of Innovation Framework



Network – Resource Sharing

As each municipality continues to grow and pursue their economic development agenda, we would like to have access to a shared pool of resources for foundational support roles within the municipalities. For example, investments in IT talent and software would be too costly for one municipality to incur on their own, but would drive increasing benefits if it can be shared amongst multiple municipalities or regions.



Processes – Optimization and Standardization

Conversations circled back to each organization's internal capabilities for economic development. Going forward, we will need to identify processes to optimize and standardize, such as our development application process. An example of this is enabling crowdsourcing of ideas at CAO meetings: by encouraging municipal CAOs to ideate during our CAO meetings, we can fill in gaps in knowledge transfer, build trust and allow for innovation.

Product Performance – Joint Venture

We recognize the need for resource sharing, but how can we present a unified front, which delivers the interest of the populist to the third parties and improves the performance of the municipalities and the county as a whole? Ideas included the creation of a joint venture that can pool economic resources and distribute them at the county level, or a centralized repository of activities that municipalities can use for reference to improve performance efficiencies. We sense that increasing transparency with a joint venture will add value to each of the municipalities.

Developing a Roadmap for Success

The innovative initiatives identified need to be converted into an actionable roadmap for implementation to support and drive the innovation agenda and address the challenges and opportunities that currently exists within the municipalities and the county.

Six Areas of Focus for Roadmap Implementation

Accountabilities

- Who will be responsible for executing on or overseeing key activities?
 - Where are the main centres for control?

Timing

- - How long should each activity take?
 - Which activities can be done concurrently?

V M Activities

- M
 - What are the major steps / projects that must be undertaken?



Measures of Success What KPIs are relevant?

How will these KPIs be measured?

Risks

- What are the potential roadblocks to success?
- How can these risks be mitigated?

- Below is an illustrative example of a time bound roadmap with innovative initiatives plotted for implementation.
- Aligning the innovative initiatives and supporting activities with the required investments and accountabilities, will allow the team to address the risks and develop key measures of success for execution.



Note: All information included in the chart above is for illustrative purposes only



Required Investments

- What investments will be required?
- What are the approximate amounts?

Closing Thoughts

During the day, several prevailing themes developed that will need to be addressed as a group to confidently commit to a strategic direction that enables growth through innovation.

"I don't want to share the initiatives I'm pursuing in my municipality because we are all competing with each other."

Throughout the day, multiple conversations around the existence of a competitive dynamic amongst CAOs arose. This competition will be a barrier to investment in any shared pooling of resources or centralized repository of assets and partnerships. Going forward, how do we foster a mutually beneficial dynamic between the municipalities with the support from the county? An opportunity raised during the session is around building an economic model to incentivize increased partnerships amongst municipalities through funding and grant distribution. We understand this is a top priority and one that needs to be addressed in the short-term.

If I have 100% horsepower, where and how should I prioritize my time?

It is acknowledged that there is currently no shortage of opportunities, but rather not enough alignment on which ones should be prioritized. In addition, we felt the misalignment amongst the agenda at the municipality level and at the county level, created varying degrees of stakeholder buy-in. A focused and aligned group with a common agenda will be able to make the effective and efficient decisions required to drive innovation and economic development for the region. Identifying the stakeholders and aligning on the objectives of this group will be a leading priority to resolve going forward.

Initial innovation agenda developed within the CAO's span of control

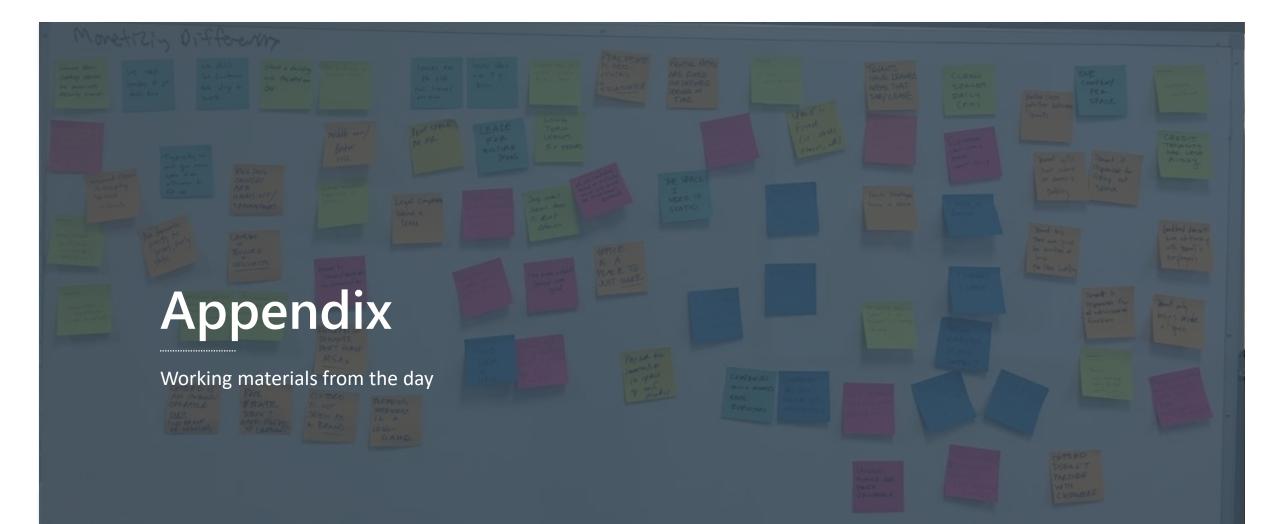
Priorities from an internal and configuration perspective were identified by the CAOs and stakeholders involved in the innovation session. It will be important to supplement these efforts by expanding the innovation agenda and leveraging additional stakeholders as well as additional types of innovation on the innovation spectrum with the creation of an external task force.



Key Next Steps

Identification of key stakeholders, both from an internal and external perspective, will help centralize and expedite the decision making processes and the development of a holistic innovation agenda and roadmap for Bruce County.





Agenda for the day

We spent the day learning about the Ten Types of Innovation, and our current state within the context of the county. Then we spent the afternoon brainstorming on innovative initiatives and partnerships we can pursue collectively.

Content	Time	Purpose		
Welcome and Introduction	10:00 AM – 10:15 AM	Brief overview of agenda and desired goals and outcomes of today's workshop		
Introduction to the Ten Types	10:15 AM – 10:30 AM	Align our understanding on what "innovation" means in the context of Bruce		
Interview Insights	10:30 AM – 11:45 PM	Establish our current state with discussion around strengths, weaknesses, opportunities and challenges heard during stakeholder interviews		
Stretch Break & Working Lunch	11:45 AM – 12:00 PM			
Case Studies	12:00 AM – 12:20 PM	Expose ourselves to similar or adjacent organizations that have used the Ten Types to drive innovation		
Activity: Innovating with the Ten Types	12:20 PM – 1:40 PM	Using the Ten Types as a guide, brainstorm on potential innovation initiatives and partnership opportunities across the region		
Wrap-Up	1:40 PM – 2:00 PM	Reflect on learnings day and key next steps		

Ten Types of Innovation

Using the framework below, we thought about innovation in the context of configuration, offering, and experience.



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toward the right side, the types become increasingly apparent and obvious to end users. To use a theatrical

metaphor, the left of the framework is backstage; the right is onstage.

Breakout Activity

Using the Ten Types of Innovation, in your groups, brainstorm on partnership opportunities or innovation initiatives that might help address for challenges and opportunities identified in the morning:

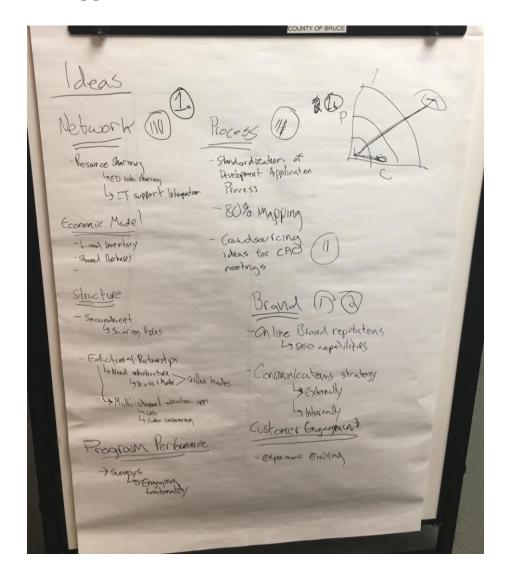
- 1. Spend the first 5 minutes coming up with as many initiatives as you can
- 2. Then, in the next ~20 minutes, come together as a group to discuss:
 - What initiatives did you come up with individually?
 - Are there any reoccurring opportunities? Are there any potential opportunities for collaboration?
 - What are the top three ideas we'd like to think about pursuing?
- 3. Following this, use the next ~20 minutes to test your thinking around:
 - What resources, infrastructure, and support would you need to complete the opportunity?
 - What are the uncertainties you'd like to test to pursue the opportunity
- 4. Lastly, we'll use the remaining ~30 minutes share our ideas with the widergroup and have a collective dialogue

Note: We love visualization. Use the paper in front of you to outline your answers



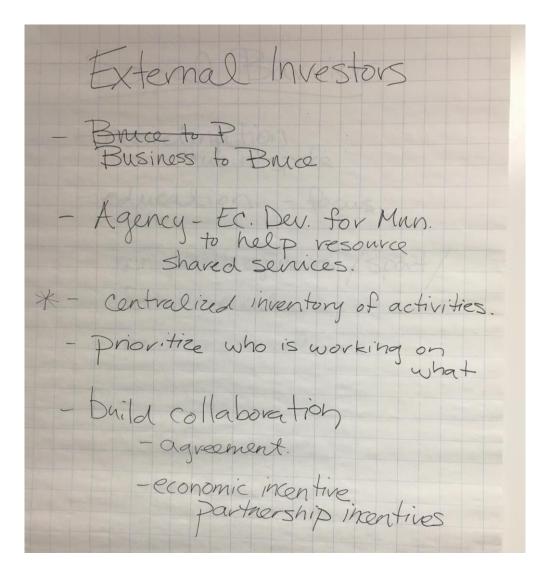


Ten Types of Innovation Exercise



Tartnership Opp BRUCE POWER - Advisory Committee - mandate of Committee / Function - agenda from public service onnuct the Communication with County T School Boards / Unions/Nuclear Suppliers Skills Ont. Fartnership - Grow locally Career Pathways Broker Higher Education Partnership - BP relationship-Fanshawe / Lambton - University - Energy / Env. / Wilf Laurier Local Chambers / BIA's / Bus. Assoc. - First Nations Partnership Hydron /Alt. Energy.

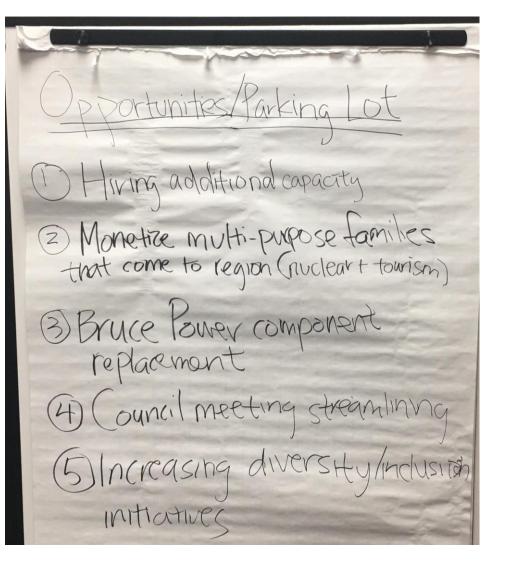
Ten Types of Innovation Exercise



Communications / Trust - start to use technic fragy - streamlining / one effective tool Contact (right people) boots on the ground - EC. Dev. - alignment / leverage opport. Process Reople Technology local landscape - understanding what is going on

Ten Types of Innovation Exercise

Social Barriers - coordination hub n'spoke - education - focus - non-profit agencies / sport, Fostival-events - neucomer's welcome



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